Annual Report

Battering Intervention and Prevention Project Fiscal Year 2005

by

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Prepared for

Texas Department of Criminal Justice/ Community Justice Assistance Division

The Battering Intervention and Prevention Project—Fiscal Year 2005

The mission of battering intervention and prevention programs in Texas is to eliminate male to female battering by providing services to batterers, promoting safety for victims, and bringing about social change necessary to end battering and all other forms of relationship abuse.

Overview

The Battering Intervention and Prevention Project was created by the 71st Legislature (Code of Criminal Procedure, Article 42.141) to work with family violence offenders to decrease violence in Texas homes. In 1989, during the first year of funding, the Legislature provided some start-up funds to 15 battering intervention and prevention programs (BIPPs). By the 2006-2007 biennium, the number of programs had nearly doubled, covering all the major metropolitan areas as well as rural communities such as Perryton, Kerrville, and Paris. Since the majority of BIPP funds are raised locally, state funding has remained at a relatively low \$2.5 million for the current biennium.

BIPPs are unique in that they create the possibility of actually stopping future violence. It is vital to provide services for the innocent victims of family violence, but it is also necessary to take action to stop the creation of additional victims. That is what BIPPs do.

Battering Intervention and Prevention Programs (BIPPs) provide groups in which identified family violence offenders meet weekly with trained group leaders. In these groups, offenders are held accountable for past abusive behavior and taught the fundamentals of leading a non-violent lifestyle. According to FY 2005 statistics compiled from 27 BIPPs, 93.6% of participants were mandated to attend by various agencies, leaving only 6.4% attending voluntarily.

Communities all over Texas are seeking to establish BIPPs to help deal with the overwhelming problem of family violence. Texas Council on Family Violence (TCFV) receives frequent technical assistance requests from criminal justice agencies and service providers inquiring about BIPP services and how to initiate such programs. In FY 2005, TCFV fielded 67 such calls.

In addition, the criminal justice system increasingly sees BIPPs as an important service. The Parole Division of Texas Department of Criminal Justice (TDCJ) has initiated collaboration with TCFV aimed at sending select parolees into local BIPPs. This is part of the effort to utilize alternatives to incarceration strategies to guard public safety while decreasing state expenditures. Even though this collaboration is still at a young stage, referrals from parole in FY '05 were up by 26.2% over the previous year.

Another way to understand the increase in need for BIPP programs is by examining some family violence statistics. When the totals are compared for the number of new participants in BIPPs with a Department of Public Safety (DPS) accounting of family violence incidents reported from all Texas law enforcement agencies, we see the scope of BIPP services available in Texas. There were 5,231 batterers entering BIPPs in fiscal year 2005; yet law enforcement agencies reported to DPS that there were 182,087 family violence incidents. In other words, only 2.9% of family violence offenders represented by the DPS incident reports attended a qualified BIPP program. Thus, it is apparent that the amount of BIPP services provided in fiscal year 2005 was dramatically less than what is needed to address the scope of the problem.

Recognizing this rising demand, Texas Department of Criminal Justice-Community Justice Assistance Division (TDCJ-CJAD) approved funds that provided for continued services plus an additional BIPP program using the current appropriation.³

BIPPs act to enhance victim safety by making and remaining in contact with the partner of the batterers in the program. These contacts via phone, letter, and sometimes in person, have two purposes. First, these contacts deliver information about resources available in the community such as protective orders, safe housing, crime victims compensation benefits, and supportive counseling. Second, each of these contacts serves as a check-in with the partner of the batterer as to her safety. Attachment Three presents statistical data regarding victim contacts made by Texas BIPPs.

BIPPs have proved themselves an efficient use of state funding. Historically, BIPPs have funded their operations with about 25% of their budgets consisting of state money. Thus, they raise three quarters of their budgets locally. During the same period, Texas spent an average of \$189.01 for each participant receiving BIPP services. As a comparison, it

¹ This figure is taken from the DPS document "Crime in Texas Annual Report 2004". This is the most recent report available.

² This percentage is cited as an approximation of scale. The statistic assumes that the number of domestic violence incidents reported to DPS is equivalent to the number of batterers in Texas. This represents a conservative estimate for a number of reasons. There are undoubtedly many more domestic violence incidents than are reported to law enforcement agencies as represented by these DPS numbers. Family violence experts, including Texas Health and Human Services Commission, estimate that there may be as many as 6-10 times more incidents than are reflected in these DPS numbers. It should be noted that the DPS statistic is for calendar year 2004, while the BIPP number represents totals for fiscal year 2005; these two periods overlap slightly.

³ This new program is in Killeen.

⁴ The large majority of local funds come from participant fees. Other sources of local funding include United Way and contracts with criminal justice agencies.

⁵ This figure is arrived at by calculating the amount of money distributed to BIPP programs in FY 2005 and dividing it by the Total Intakes as shown in Attachment One on the sheet labeled Intakes and New Participants.

costs the state \$5,281 to keep an inmate in prison for four months, the approximate length of a BIPP program.⁶

BIPPs help reduce recidivism and keep family violence offenders from re-entering the criminal justice system. Section II and Attachment Four explains a data collection project which shows that BIPPs in Texas help batterers avoid rearrest. Thus, BIPPs in Texas not only help rehabilitate and resocialize violent offenders, they also save our law enforcement and criminal justice system money by keeping offenders from re-entering the system. BIPPs offer a cheaper alternative than incarceration and enhance victim safety through extensive contact and dissemination of information.

However, programs for family violence offenders can only be effective as part of the entire community's response to the problem of violence against women. Law enforcement, courts, BIPPs, churches, schools, and citizens must all work together to bring about change. BIPPs have a strong track record in our state and increasingly play a major role in the effort to reduce and eliminate family violence from Texas homes.

I. BIPP Guidelines and Program Audits

Fiscal year 2005 was the 10th year that programs operated under the BIPP Guidelines. These Guidelines are crucial to ensuring the effective delivery of services by the Texas Department of Criminal Justice-Community Justice Assistance Division (TDCJ-CJAD)-funded BIPP programs.

The BIPP Guidelines were developed with the safety and welfare of victims and children in mind. In 1994, a committee consisting of representatives of battering intervention programs, criminal justice professionals, and battered women's advocates drafted the Guidelines document. After review and comment by programs throughout the state, the BIPP Guidelines went into effect September 1, 1995. After several years of implementation, these Guidelines were reviewed and revised and took effect on December 1, 1999. Currently, TCFV and TDCJ-CJAD are engaged in another round of review and revision.

The BIPP Guidelines are widely recognized (by victims, by criminal justice agencies, by practitioners) as the measuring stick of quality in Texas for operating an intervention program for batterers. In addition, ten states have sought Texas' BIPP Guidelines as a model for their own state efforts to enact standards.⁷ Although not created with

⁶ According to TDCJ-Executive Services it cost \$44.01 per day to incarcerate an individual in the Institutional Division (in FY 2002, the most recent figure available). Multiplied by 120 days one arrives at the figure of \$5,281.

⁷ Those ten are Kentucky, Illinois, Nevada, New Hampshire, Oklahoma, New Mexico, Louisiana, Virginia, West Virginia, and Ohio. In addition, the BIPP Guidelines are available for anyone to download from the TCFV website (http://www.tcfv.org/guidelines.pdf). The Guidelines are downloaded about 50 times per month.

legislation as in some other states, the BIPP Guidelines have the sanction of state authority as they are published under the seal of TDCJ and are required by contract in order to receive state funding.

In fiscal year 2005, there were 27 BIPPs in the state that received partial state funding and consequently were subject to audit by TCFV. These program audits ensure that programs carry out the best practices delineated in the BIPP Guidelines.

Because the Guidelines help create BIPPs that provide the greatest enhancements to victim safety and batterer resocialization, we need to ensure that batterers have competent, Guidelines-compliant groups that they can attend.

The contract between TCFV and TDCJ-CJAD requires that TCFV "report on each CJAD-funded BIPP during the biennium." Resources do not permit an on-site audit of each BIPP, particularly since some programs may require multiple visits during the two year period (based on audit history and other factors such as staff turnover and program requests). TCFV and TDCJ-CJAD jointly decided it was a wise allocation of resources to recognize that some programs with a history of excellence (as demonstrated by past audits) and a record of stability in program management would not require on-site audits during the biennium.

In fiscal year 2005, TCFV conducted 14 program audits along with two follow-up site visits. Reports documenting Guidelines compliance are prepared for all program audits. Copies of each report are forwarded to the Coordinator of the BIPP program, the Chair of their Board of Directors, and TDCJ-CJAD.

II. Rearrest Rates

The first question on almost everyone's mind is "What is the success rate of BIPPs?" TCFV and TDCJ-CJAD want answers to that question also. One way to answer the question is to determine the number of BIPP participants who are rearrested for family violence offenses.

In search of answers, TCFV and TDCJ-CJAD initiated a data collection project several years ago. Each of the BIPP programs was instructed to gather information on two groups of male participants who were in their programs during fiscal year 2000. First, a statistical sample was drawn of those men who completed the BIPP program. A similar sample was taken from those men who had failed to complete the program (they either

⁸ CJAD contracts with TCFV to do program auditing of those BIPPs receiving state funds. The contract also calls for TCFV to provide local BIPPs with training and technical assistance a summary of which can be found in Attachment Five.

dropped out or were dismissed for causes such as excessive absences). These two samples were checked against local arrest records for family violence-related offenses.9

The first point of data collection was early 2002. The results compiled from that first year indicated that men who failed to complete BIPP programs were twice as likely to be rearrested for a family violence offense as those who completed a program. The relevant percentages of rearrest documented were 11.8% for non-completers and only 5.6% for those who completed BIPPs.

The second year of rearrest data was collected in early 2003¹⁰. Thus, this second follow-up period counted the number of men rearrested within 2 ½ years after they last attended a BIPP program. Once again, the resulting data showed that twice as many non-completing men were rearrested as those who completed the program (14.5% vs. 6.5%). Attachment Four provides more detail of the rearrest data collection project.

These findings mean significant savings for local law enforcement when they do not have to respond to repeat domestic disturbance calls as well as relief for crowded court dockets. But most important are the savings in human costs. These reduced rearrest rates for offenders who complete their programs represent fewer victims who are hurt again, along with fewer traumatized children and, possibly, marriages saved or families reunited.

As hopeful as these rearrest numbers are, they are also limited in scope. Primarily it should be remembered that this effort is data collection not research. No funding is currently available to conduct the kind of structured inquiry into BIPPs that needs to be done to determine what factors will enhance program effectiveness. In the absence of resources, these rearrest numbers have been collected to give a beginning impression of the value of BIPPs. According to the numbers available, BIPPs are a sound investment in terms of resources conserved and the safety and integrity of Texas families.

III. Statistics

All local BIPPs are required to submit a monthly statistical accounting of their program activities to TCFV. The Monthly Activity Report (MAR) collects data in categories such as referrals, intakes, number of groups held, hours of services delivered, program completions and criminal justice trainings conducted. TCFV compiles these MARs to arrive at statewide totals. These totals and other statistical data can be found in Attachments One and Two.

⁹ These offenses were defined as: misdemeanor or felony assault or aggravated assault, violation of protective order or magistrate's order, harassment, stalking, or terroristic threats against an intimate partner or unlawful possession of a firearm.

¹⁰ Programs collected rearrest data on the same samples that were originally selected.

The numbers reflect the fact that family violence is overwhelmingly a male on female crime. Fewer than ten percent of batterers entering BIPPs in fiscal year 2004 were female. The compiled reports indicate that 89.6% of offenders were male while, 6.4% were female.

In fiscal year 2005, 40.2% of BIPP participants were between the ages of 25 and 34. Table A below shows the age distribution of participants.

Table A
RIPP Participants by Age

| Age | 17-19 | 20-24 | 25-29 | 30-34 | 35-39 | 40-45 | 46-50 | 51-up |
|------------|-------|-------|-------|-------|-------|-------|-------|-------|
| Proportion | 3.0% | 17.3% | 21.0% | 19.2% | 14.9% | 12.9% | 6.3% | 5.3% |

Half of the BIPP participants in fiscal year 2005 were Hispanic. Table B shows distribution by race/ethnicity.

Table B

BIPP Participants by Race/Ethnicity

| Race/Ethnicity | Caucasian | African American | Hispanie | Asian | Other |
|----------------|-----------|------------------|----------|-------|-------|
| Proportion | 28.8% | 16.6% | 52.2% | 1.1% | 1.3% |

Highlights and explanations of FY 2005 statistics follow:

- Participant Services totaled 168,382 hours. This number is the total
 of hours spent in program activities (intake, group sessions, and
 individual sessions) by all participants in all 27 BIPPs.
- BIPPs made 3,153 contacts with the victims/partners of the 5,231 offenders who entered BIPPs during the year. Though these contacts are not required of the programs, they are strongly encouraged as a means of enhancing victim safety.
- The average completion rate for the 27 BIPPs was 59.50%, which was up slightly from 59.33% in FY '04. One would think that completion rates for mostly-mandated participants would be substantially higher. The wide variation in completion rates among programs appears to be a reflection of local criminal justice system policies and practices. Completion rates are highest where the jurisdiction requires strict compliance with court orders. Conversely, completion rates are lowest where similar local practices tend toward laxness and lack sanctions for non-compliance with court orders.

- Total BIPP referrals and inquiries numbered 9,348. This includes
 those persons mandated to attend a BIPP program as well as those
 voluntary inquiries. Eventually, 5,231 batterers entered BIPPs
 during the fiscal year. Obviously, many of the referrals and inquiries
 never become participants in the BIPP program.
- BIPPs provided 146 training presentations for criminal justice system personnel in FY 2005. These presentations were about topics such as family violence in general, batterers specifically, and how BIPPs hold batterers accountable.
- BIPPs provided training presentations for 367 Community Supervision Officers in FY 2005. Many of these were specifically on the topic of BIPPs and Community Supervision and Corrections Departments working efficiently together.

IV. Providing Sound BIPPs Throughout Texas

Currently, Texas has a two-tiered system for dealing with family violence offenders. The 27 Battering Intervention and Prevention Programs funded by TDCJ-CJAD are required to comply with the BIPP Guidelines and are audited by TCFV. In the second tier, there are 70-80 programs that are not required to comply with the Guidelines. These two tiers yield two different types of programs in terms of the training of practitioners, coordination between offender programs and victim services, and accountability to their communities.

TCFV has gathered a limited amount of information from and about these programs. Many of these second tier programs require a substantially shorter duration of treatment than those mandated by the BIPP Guidelines. The minimum requirement for BIPP programs calls for 18 weeks and 36 hours of group sessions per participant, while some of the other groups operate for eight weeks or less. In one case, a program model operated in several locations around the state takes place for only eight hours on one Saturday.

In at least one other instance, a program combines male and female participants in the same offenders group. This is forbidden by the BIPP Guidelines on grounds that this arrangement can compromise the safety of victims. Other programs base their curriculum on the tenets of anger management, even though this treatment approach is rejected by the BIPP Guidelines as being out of step with the realities of family violence.¹¹

Anger is not the cause of a batterer's violence, but rather a symptom. Most batterers have adequate to good anger management skills as shown by the fact that few of them beat up their friends or co-workers when they become angry or upset at them. In other words, a choice is made by a batterer as to where and when to use anger management skills.

Because they do not have to adhere to TDCJ-CJAD requirements regarding best practices and victim safety, the second tier of programs can usually offer their services at a lower cost. While competition may be desirable and offering a better price is a legitimate part of our economic system, it is undeniable that programs complying with the BIPP Guidelines provide a substantially different and more comprehensive service than the unregulated second tier programs.

Some jurisdictions offer offenders a choice of treatment program in the name of encouraging a diversity of providers. Since the BIPPs adhering to the Guidelines are significantly more comprehensive, a local provider who is not accountable to the Guidelines can offer a cheaper service. In reality, these jurisdictions offer offenders and their communities a false choice. The choice is not among equivalent programs but between a comprehensive rehabilitation program designed with victim safety in mind and a (usually) cheaper, bare bones model.

Specifically, second tier programs are often cheaper because they are not as long (not meeting the minimum 18 weeks length mandated in the Guidelines), sometimes feature classes of up to 40 offenders (a maximum of 15 is recommended as a best practice), and they seldom incorporate victim contact into their programs.

In addition, the two-tier system assumes that anyone with a certain type of degree is qualified to work with batterers. Most of the second tier programs and practitioners are individuals with degrees in Psychology, Social Work, and related disciplines. While these are useful general backgrounds for working with family violence offenders, counseling batterers is a specialized set of skills rarely taught in psychology and social work programs. Intervention with batterers requires a distinct body of knowledge, skills, and techniques, much as working with sex offenders is a specialized endeavor. The BIPP Guidelines require 40 hours of initial training in specific areas of family violence before a person is allowed to work with batterers unmonitored.

The state of Texas has a compelling interest in devising a system to ensure that all programs working to rehabilitate batterers fall under the BIPP Guidelines and follow the best practices outlined there. We owe it to family violence victims and their children, as well as the perpetrators themselves, to create the best battering intervention programs we know how to create.

To that end, TCFV has spent several years formulating a process that addresses the problems of the two-tier system. We have previously proposed establishing a single tier system by creating a mechanism through which all programs working with batterers would need to be accredited as functioning in compliance with the BIPP Guidelines. This accreditation mechanism would be user-funded and would not draw upon state resources. 12

¹² TCFV backed legislation in the 79th Legislature that would have established such a system. HB-2711 was approved by the House Corrections Committee.

V. Recommendations

A. Continuation of Services

Because family violence continues at high rates of incidence in Texas, the need to intervene with batterers to decrease the violence in Texas homes is great. In fiscal year 2005, TDCJ-CJAD funding allowed for only 27 BIPP programs. These 27 BIPPs in 26 counties had satellite BIPP groups in an additional 15 counties. Thus, only 41 of 254 Texas counties had access to BIPP programs that meet the Guidelines required by TDCJ-CJAD. As stated in the Overview Section, 2.9% of family violence offenders entered qualified BIPP programs in fiscal year 2005.

"The Texas Domestic Violence Databook" surveyed domestic violence service providers around the state and found that respondents ranked "adequate funding for batterer programs" among the top ten most critical unmet needs in their county out of a possible 29 choices.

In addition, the report "Access to Safety, Justice, and Opportunity: A Blueprint for Domestic Violence Interventions in Texas" concludes its section on Batterer Accountability with a recommendation that:

Funding for additional Battering Intervention and Prevention Programs should be allocated to ensure the availability of services throughout the state.

Thus, it can be seen that the need is great for continued and even additional BIPP services that meet the state Guidelines. Therefore, TCFV recommends that funding through TDCJ-CJAD be maintained at current levels to support the continued essential services of established BIPPs.

B. Providing Qualified BIPPs Across the State

TDCJ-CJAD enacted the BIPP Guidelines as a set of parameters for operating batterer's programs that would enhance safety of victims and present information most likely to lead offenders toward a nonviolent lifestyle. Those Guidelines need to be supported to the maximum extent possible.

¹³ Texas Domestic Violence Databook, May 1998, The Center for Social Work Research at the University of Texas at Austin and the Texas Council on Family Violence.

¹⁴ Access to Safety, Justice, and Opportunity: A Blueprint for Domestic Violence Interventions in Texas, Texas Council on Family Violence, Austin, 2002.

As documented in Section I, the 27 BIPP programs that receive partial state funding are closely monitored for their compliance with state Guidelines. There are at least twice as many programs that work with batterers that do not receive any scrutiny at all for their adherence to the state standards. This is the two-tier system described in Section IV.

The two-tier system creates a situation in which judges and Community Supervision and Corrections Departments across the state send batterers to programs that do not measure up to the minimum standards for working with family violence offenders. This situation can have a large, negative impact on the safety of children and victims of family violence offenders.

In order to change this potentially dangerous situation, action needs to be taken to bring all programs and practitioners working with batterers onto a level playing field. That is, all programs need to adhere to the TDCJ-CJAD-approved BIPP Guidelines so as to enhance the safety of victims, hold batterers accountable, and provide the best formats for rehabilitation.

It is the considered judgment of TCFV that these second tier programs do not provide rehabilitation services equal to those of BIPPs that adhere to the BIPP Guidelines. However, there currently exists no data to support or refute this proposition. Before an accreditation system is instituted, this kind of data needs to be developed through one or more research studies comparing BIPPs and second tier programs.

Therefore, we recommend that TCFV and TDCJ-CJAD work jointly to carry out research on BIPPs and other Texas programs that work with batterers.

Attachment One

Services Provided by 27 BIPPs During FY 2005

Referrals and Inquires from Potential Participants

| Agency | City | Only by CSCD | From All Other Sources |
|---|----------------------|--------------|------------------------|
| NewBridge Family Shelter/New Directions | San Angelo | 57 | 21 |
| Mid-Coast Family Services | Victoria | 42 | 63 |
| Family Support Services BIPP | Amarillo | 120 | 86 |
| Family Violence Diversion Network | Austin | 329 | 1403 |
| Friendship of Women, Inc /BIPP | Brownsville | 112 | 32 |
| The Family Place BIPP | Dallas (TFP) | 337 | 495 |
| Women's Haven of Tarrant Co. BIPP | Fort Worth | 78 | 143 |
| Women Together/Men Against Violence | McAllen | 321 | 136 |
| Domestic Abuse Intervention Project (DAIP) | Sherman | 118 | 27 |
| Violence Intervention Network | Tyler | 236 | 158 |
| Denton County Friends of the Family BIPP | Denton | 121 | 111 |
| Family Crisis Center Adult Violence Intervent | ion Bastrop | 143 | 240 |
| Violence Intervention and Education Program | n Beaumont | 114 | 79 |
| Battering Intervention and Prevention Progra | m Corpus Christi | 168 | 93 |
| Men's Counseling Center | El Paso | 133 | 609 |
| New Beginning Center - BIPP | Garland | 75 | 89 |
| The PIVOT Project of AVDA | Houston | 292 | 206 |
| Hill Country Crisis Council - Focus | Kerrville | 111 | 45 |
| Family Haven Crisis & Resource Center BIP. | P Paris | 78 | 8 |
| Hope's Door BIPP | Plano | 165 | 64 |
| Family Violence Prevention Services | San Antonio | 616 | 782 |
| Women's Protective Services-BIPP | Lubbock | 132 | 56 |
| Panhandle Crisis Center BIPP | Perryton | 16 | 58 |
| Project ADAM (Safe Place of the Permian B | asin) Midland | 75 | 132 |
| Domestic Violence Prevention BIPP | Texarkana | 57 | 52 |
| Hale County Crisis Center | Plainview | 16 | 24 |
| WCSI BIPP Program | Stafford | 49 | 25 |
| Tati | il for all programs: | 4111 | 5237 |

Grand Total:

9348

Intakes and New Participants

| City | Total Intakes | Total Inappropriate | Total New Participants |
|----------------------|---------------|---------------------|------------------------|
| Amarillo | 98 | 1 | 97 |
| Austin | 843 | 3 | 840 |
| Bastrop | 141 | 58 | 83 |
| Beaumont | 182 | 0 | 182 |
| Brownsville | 131 | 0 | 131 |
| Corpus Christi | 112 | . 0 | 112 |
| Dallas (TFP) | 581 | 131 | 450 |
| Denton | 140 | 1 | 139 |
| El Paso | 372 | 0 | 372 |
| Fort Worth | 105 | 0 | 105 |
| Garland | 159 | 4 | 155 |
| Houston | 479 | 0 | 479 |
| Kerrville | 96 | 25 | 71 |
| Lubbock | 78 | 2 | 76 |
| McAllen | 380 | 0 | 380 |
| Midland | 163 | 15 | 148 |
| Paris | 66 | 0 | 66 |
| Perryton | 27 | 0 | 27 |
| Plainview | 38 | 1 | 37 |
| Plano | 160 | 0 | 160 |
| San Angelo | 35 | 0 | 35 |
| San Antonio | 625 | 2 | 623 |
| Sherman | 70 | 0 | 70 |
| Stafford | 40 | 1 | 39 |
| Texarkana | 82 | 1 | 81 |
| Tyler | 217 | 9 | 208 |
| Victoria | 69 | 4 | 65 |
| Total for all Progra | ams 5489 | 258 | 5231 |



Participant Services

| City | Group Meetings | Individual Sessions | Total Paticipant Hour. |
|----------------|----------------|---------------------|------------------------|
| Amarillo | 276 | 6 | 2,911.00 |
| Austin | 1507 | 208 | 28,117.00 |
| Bastrop | 230 | 84 | 1,747.50 |
| Beaumont | 399 | 0 | 4,730.00 |
| Brownsville | 410 | 0 | 6,081,50 |
| Corpus Christi | 302 | 18 | 3,623.00 |
| Dallas (TFP) | 904 | 331 | 15,266.68 |
| Denton | 454 | 169 | 5,196.00 |
| El Paso | 856 | 0 | 16,760.00 |
| Fort Worth | 204 | 37 | 2,755.10 |
| Garland | 452 | 20 | 5,202,50 |
| Houston | 623 | 29 | 14,636.30 |
| Kerrvilla | 178 | 27 | 1,843.00 |
| Lubbock | 251 | 0 | 1,957,50 |
| McAllen | 532 | 4 | 5,445.00 |
| Midland | 276 | 36 | 3,568.00 |
| Paris | 177 | 1 | 2,508.00 |
| Perryton | 143 | 29 | 717.88 |
| Plainview | 102 | 3 | 758.50 |
| Plano | 357 | 36 | 5,664.00 |
| San Angelo | 155 | 0 | 1,640.00 |
| San Antonio | 739 | 178 | 20,791.00 |
| Sherman | 206 | 0 | 2,539.00 |
| Stafford | 308 | 10 | 1,051.00 |
| Texarkana | 229 | 1 | 3,661.00 |
| Tyler | 370 | 23 | 7,692.50 |
| Victoria | 118 | 70 | 1,519.50 |

Total for all programs:

10,758.00

1,320.00

168,382.46



TEXAS COUNCIL ON FAMILY VOILENCE

Exits

| City | Completed | % | Failed | Expelled | Other | Total |
|-------------------------|-----------|--------|--------|----------|-------|-------|
| Amarillo | 75 | 62.50% | 2 | 39 | 4 | 120 |
| Austin | 477 | 64.11% | 235 | 2 | 30 | 744 |
| Bastrop | 46 | 54.12% | 39 | 0 | 0 | 85 |
| Beaumont | 90 | 57.32% | 65 | 2 | 0 | 157 |
| Brownsville | 119 | 76.28% | 0 | 37 | 0 | 156 |
| Corpus Christi | 56 | 50.00% | 51 | 5 | 0 | 112 |
| Dallas (TFP) | 314 | 67.24% | 0 | 153 | 0 | 467 |
| Denton | 81 | 86.17% | 0 | 13 | 0 | 94 |
| El Paso | 280 | 49.56% | 281 | 0 | 4 | 565 |
| Fort Worth | 72 | 55.81% | 43 | 14 | 0 | 129 |
| Garland | 121 | 60.50% | 66 | 11 | 2 | 200 |
| Houston | 305 | 66.74% | 148 | 2 | 2 | 457 |
| Kerrville | 24 | 38.10% | 33 | 5 | 1 | 63 |
| Lubbock | 42 | 53.85% | 27 | 7 | 2 | 78 |
| McÁtlen | 233 | 46.79% | 197 | 68 | 0 | 498 |
| Midland | 44 | 34.92% | 76 | 6 | 0 | 126 |
| Paris | 38 | 42.70% | 48 | 2 | 1 | 89 |
| Perryton | 9 | 39.13% | 8 | 6 | 0 | 23 |
| Pfainview | 13 | 52.00% | 11 | 0 | 1 | 25 |
| Plano | 89 | 61.38% | 5 | 49 | 2 | 145 |
| San Angelo | 50 | 69.44% | 14 | 8 | 0 | 72 |
| San Antonio | 390 | 61.32% | 136 | 92 | 18 | 636 |
| Sherman | 41 | 83.67% | 6 | 2 | 0 | 49 |
| Stafford | 25 | 92.59% | 0 | 2 | 0 | 27 |
| Texarkana | 44 | 50.00% | 44 | 0 | 0 | 88 |
| Tyler | 135 | 72.58% | 6 | 45 | 0 | 186 |
| Victoria | 27 | 50.00% | 13 | 10 | 4 | 54 |
| Total for all Programs: | 3240 | 59.50% | 1554 | 580 | 71 | 5445 |



TEXAS COUNCIL ON FAMILY VOILENCE

Exits

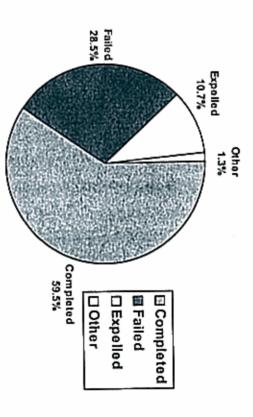
Completed:

Expelled

Failed

Other

Total Exits:





Training Totals

| City | Agency | Total Trainings |
|----------------|--|-----------------|
| Amarillo | Family Support Services BIPP | 10 |
| Austin | Family Violence Diversion Network | 2 |
| Bastrop | Family Crisis Center Adult Violence Intervention P | 17 |
| Beaumont | Violence Intervention and Education Program | . 0 |
| Brownsville | Friendship of Women, Inc /BIPP | 0 |
| Corpus Christi | Battering Intervention and Prevention Program | 0 |
| Dallas (TFP) | The Family Place BIPP | 9 |
| Denton | Denton County Friends of the Family BIPP | 2 |
| El Paso | Men's Counseling Center | 4 |
| Fort Worth | Women's Haven of Tarrant Co. BIPP | 0 |
| Garland | New Beginning Center - BIPP | 2 |
| Houston | The PIVOT Project of AVDA | 2 |
| Kerrville | Hill Country Crisis Council - Focus | 36 |
| Lubbock | Women's Protective Services-BIPP | 2 |
| McAllen | Women Together/Men Against Violence | 2 |
| Midland | Project ADAM (Safe Place of the Permian Basin) | 3 |
| Paris | Family Haven Crisis & Resource Center BIPP | 0 |
| Perryton | Panhandle Crisis Center BIPP | 2 |
| Plainview | Hale County Crisis Center | 4 |
| Plano | Hope's Door BIPP | 11 |
| San Angelo | NewBridge Family Shelter/New Directions | 3 |
| San Antonio | Family Violence Prevention Services | 6 |
| Sherman | Domestic Abuse Intervention Project (DAIP) | 0 |
| Stafford | WCSI BIPP Program | 0 |
| Texarkana | Domestic Violence Prevention BIPP | 1 |
| Tyler | Violence Intervention Network | 23 |
| Victoria | Mid-Coast Family Services | 5 |

Total for all Programs:

146

Training Totals for CSCD

| lgency | City | Total Trainings | Total Hours | Total Persons |
|---|--------------|-----------------|-------------|---------------|
| amily Support Services BIPP | Amarillo | 8 | 10 | 106 |
| amily Violence Diversion Network | Austin | 2 | 2.5 | 65 |
| amily Crisis Center Adult Violence Intervention | Bastrop | 2 | 1.5 | 15 |
| Aolence Intervention and Education Program | Beaumont | 0 | 0 | 0 |
| riendship of Women, Inc /BIPP | Brownsville | 0 | 0 | 0 |
| Sattering Intervention and Prevention Program | Corpus Chris | ti O | 0 | 0 |
| The Family Place BIPP | Dallas (TFP) | 0 | 0 | 0 |
| Denton County Friends of the Family BIPP | Denton | 0 | 0 | 0 |
| Men's Counseling Center | El Paso | 0 | 0 | 0 |
| Women's Haven of Tarrant Co. BIPP | Fort Worth | 0 | 0 | 0 |
| New Beginning Center - BtPP | Garland | 0 | 0 | 0 |
| The PIVOT Project of AVDA | Houston | 1 | 2 | 2 |
| Hill Country Crisis Council - Focus | Kerrville | 13 | 14.5 | 23 |
| Women's Protective Services-BIPP | Lubbock | 2 | 6 | 20 |
| Women Together/Men Against Violence | McAllen | 1 | 1 | 16 |
| Project ADAM (Safe Place of the Permian Basin | Midland | 1 | 3 | 28 |
| Family Haven Crisis & Resource Center BIPP | Paris | 0 | 0 | 0 |
| Panhandle Crisis Center BIPP | Perryton | 0 | 0 | 0 |
| Hale County Crisis Center | Plainview | 3 | 2 | 3 |
| Hope's Door BIPP | Plano | 1 | 3 | 23 |
| NewBridge Family Shelter/New Directions | San Angelo | 1 | 1 | 12 |
| Family Violence Prevention Services | San Antonio | 2 | 4 | 29 |
| Domestic Abuse Intervention Project (DAIP) | Sherman | 0 | 0 | 0 |
| WCSI BIPP Program | Stafford | 0 | 0 | 0 |
| Domestic Violence Prevention BIPP | Texarkana | 1 | 1 | 12 |
| Violence Intervention Network | Tyler | 5 | 3.75 | 13 |
| Mid-Coast Family Services | Victoria | 0 | 0 | 0 |
| Grand T | otal: | 43 | 55.25 | 367 |

Attachment Two

Demographic Characteristics of Participants in 27 BIPPs During FY 2005

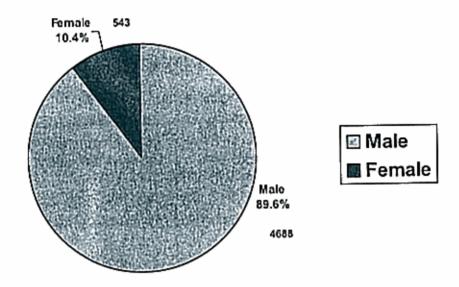
Gender of New Participants

| City | Male | Female |
|-------------------------|------|--------|
| Amarillo | 80 | 17 |
| Austin | 660 | 180 |
| Bastrop | 70 | 13 |
| Beaumont | 145 | 37 |
| Brownsville | 128 | 3 |
| Corpus Christi | 103 | 9 |
| Dallas (TFP) | 406 | 44 |
| Denton | 127 | 12 |
| El Paso | 352 | 20 |
| Fort Worth | 79 | 26 |
| Garland | 141 | 14 |
| Houston | 467 | 12 |
| Kerrville | 64 | 7 |
| Lubbock | 76 | 0 |
| McAllen | 349 | 31 |
| Midland | 128 | 20 |
| Paris | 49 | 17 |
| Perryton | 21 | 6 |
| Plainview | 37 | 0 |
| Plano | 160 | 0 |
| San Angelo | 35 | 0 |
| San Antonio | 623 | 0 |
| Sherman | 56 | 14 |
| Stafford | 33 | 6 |
| Texarkana | 73 | 8 |
| Tyler | 170 | 38 |
| Victoria | 56 | 9 |
| Total for all programs: | 4688 | 543 |

Total for all programs: Grand Total:

5231





Male/Female New Participants for All Programs FY 2005

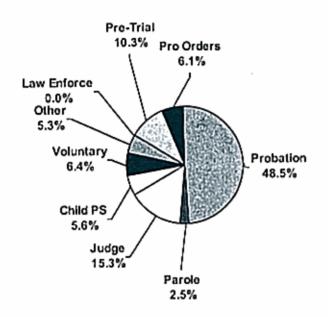


New Participants by Referral Source

| | * | | | | | | | | | |
|----------------|-----------|--------|-----------------------|-------|--------|--------------|----------|--------------|-------|-------|
| City | Probation | Parole | Parole PreTrial Judge | Judge | LawEnf | Prote Orders | Child PS | Voluntary | Other | Total |
| Amanillo | 57 | 4 | - | 4 | 2 | o | 82 | 10 | - | 16 |
| Austin | 239 | 15 | 373 | 78 | 0 | 28 | 15 | 15 | 25 | 840 |
| Bastrop | 45 | က | ٥ | 18 | 0 | 9 | ç | æ | - | 83 |
| Beaumont | 79 | 4 | 34 | 6 | 0 | 0 | 24 | 19 | e | 182 |
| Brownsville | 100 | - | - | 16 | 0 | , | - | ဟ | 0 | 131 |
| Corpus Christi | 77 | 2 | 2 | 7 | 0 | 7. | 80 | 6 | ເກ | 112 |
| Dallas (TFP) | 210 | 0 | 51 | 3 | 0 | 71 | 35 | 26 | 35 | 450 |
| Denton | 88 | 4 | 2 | Ξ | 0 | 6 | 6 | 19 | 0 | 139 |
| El Paso | 121 | - | 4 | 105 | 0 | 85 | 12 | 25 | 19 | 372 |
| Fort Worth | 32 | | 72 | 59 | 0 | 9 | 6 | <u>*</u> | 0 | 105 |
| Garland | 75 | - | o | 25 | 0 | 0 | ŧ | 12 | 4 | 155 |
| Houston | 301 | 4 | 29 | 74 | 0 | Э | 24 | * | 0 | 479 |
| Kerwile | 46 | 6 | 0 | 61 | 0 | 0 | - | 4 | 2 | r |
| Lubbock | 52 | 4 | - | ro | 0 | 9 | 5 | - | 4 | 76 |
| McAllen | 231 | 26 | 0 | 82 | 0 | 0 | 24 | 13 | 4 | 380 |
| Midland | × | - | 5 | 45 | 0 | 43 | 9 | 13 | - | 148 |
| Paris | 52 | - | 0 | ភេ | 0 | 0 | 2 | 9 | 0 | 99 |
| Perryton | 10 | ٥ | ъ | 7 | - | - | - | e | - | 77 |
| Plainview | 72 | 2 | 0 | 0 | 0 | 7 | 15 | 4 | 0 | 37 |
| Plano | 122 | - | 0 | 7 | 0 | 0 | 6 | 1 | 7 | 160 |
| | | | | | | | | | | |

| City | Probation | Parole | PreTrial | Judge | LawEnf | Probation Parole PreTrial Judge LawEnf Prote Orders Child PS Voluntary | Child PS | Voluntary | Other | Total |
|-------------|-------------------|--------|----------|-------|--------|--|----------|-----------|-------|-------|
| San Angelo | 29 | 2 | 0 | | 0 | o | 0 | - | 84 | 35 |
| San Antonio | 250 | 17 | 13 | 150 | 0 | 4 | 26 | 31 | 132 | 623 |
| Sherman | 9 | 0 | 0 | 0 | 0 | 0 | 0 | 10 | 0 | 70 |
| Stafford | 8 | D | 0 | 2 | 0 | 0 | 0 | 2 | ED. | 39 |
| Texarkana | 43 | 61 | 0 | 24 | 0 | 0 | 5 | 2 | 0 | 18 |
| Tyler | 120 | ы | ဗ | 53 | 0 | 2 | - | 23 | m | 208 |
| Victoria | 33 | 2 | - | 9 | 0 | - | 47 | 16 | 7 | 55 |
| Grand To | Grand Total: 2538 | 130 | 537 | 800 | 6 | 318 | 294 | 333 | 278 | 5231 |

New Participants by Referral Source



| ■ Parole |
|---------------|
| □Judge |
| □ Child PS |
| ■ Voluntary |
| Other |
| ■ Law Enforce |
| □ Pre-Trial |
| ■ Pro Orders |

| Total New Participants: | 5231 |
|---------------------------|------|
| Other | 278 |
| Voluntary | 333 |
| Child Protective Services | 294 |
| Protective Orders | 318 |
| Law Enforcement | 3 |
| Judge | 800 |
| Pre-Trial Services | 537 |
| Parole | 130 |
| Probation: | 2538 |

Total New Participants:

Attachment Three

Victim Contacts Made by 27 BIPPs During FY 2005

TEXAS COUNCIL ON FAMILY VOILENCE

Victim Contacts

| Agency | City | Victim Contacts |
|--|----------------|-----------------|
| Family Support Services BIPP | Amarillo | 53 |
| Family Violence Diversion Network | Austin | 8 |
| Family Crisis Center Adult Violence Intervention Program | Bastrop | 122 |
| Violence Intervention and Education Program | Beaumont | 90 |
| Friendship of Women, Inc /BIPP | Brownsville | 7 |
| Battering Intervention and Prevention Program | Corpus Christi | 111 |
| The Family Place BIPP | Dallas (TFP) | 998 |
| Denton County Friends of the Family BIPP | Denton | 0 |
| Men's Counseling Center | El Paso | 325 |
| Women's Haven of Tarrant Co. BIPP | Fort Worth | 73 |
| New Beginning Center - BIPP | Garland | 158 |
| The PIVOT Project of AVDA | Houston | 221 |
| Hill Country Crisis Council - Focus | Kerrville | 77 |
| Women's Protective Services-BIPP | Lubbock | 20 |
| Women Together/Men Against Violence | McAllen | 120 |
| Project ADAM (Safe Place of the Permian Basin) | Midland | 46 |
| Family Haven Crisis & Resource Center BIPP | Paris | 39 |
| Panhandle Crisis Center BIPP | Perryton | 87 |
| Hate County Crisis Center | Plainview | 1 |
| Hope's Door BIPP | Plano | 65 |
| NewBridge Family Shelter/New Directions | San Angelo | 31 |
| Family Violence Prevention Services | San Antonio | 308 |
| Domestic Abuse Intervention Project (DAIP) | Sherman | 0 |
| WCSI BIPP Program | Stafford | 49 |
| Domestic Violence Prevention BIPP | Texarkana | 46 |
| Violence Intervention Network | Tyler | 62 |
| Mid-Coast Family Services | Victoria | 36 |

Total for all programs: 3153

Attachment Four

Rearrest Statistics

Rearrest Rates

27 BIPPs in Texas

COMPLETERS data gathered in Jan., 2002

NON-COMPLETERS data gathered in Jan., 2002

| | Sample | Rearrested | Percentage |
|----------|--------|------------|------------|
| Rural | 182 | 14 | 7.69% |
| Urban | 2053 | 121 | 5.89% |
| Suburban | 184 | 1 | 0.54% |
| TOTALS | | 136 | 5.62% |

| | Sample | Rearrested | Percentage |
|---|--------|------------|------------|
| Γ | 130 | 12 | 9.23% |
| ľ | 1532 | 190 | 12,40% |
| Ī | 104 | 6 | 5.77% |
| t | 1766 | 208 | 11.78% |

COMPLETERS data gathered in Jan., 2003

| | Sample | Rearrested | Percentage |
|----------|--------|------------|------------|
| Rural | 182 | 21 | 11.54% |
| Urban | 1308 | 84 | 6.42% |
| Suburban | 184 | 4 | 2.17% |
| TOTALS | 1674 | 109 | 6.51% |

NON-COMPLETERS data gathered in Jan., 2003

| Sample | Rearrested | Percentage |
|--------|------------|------------|
| 130 | 19 | 14.62% |
| 1083 | 166 | 15.33% |
| 104 | 6 | 5.77% |
| 1317 | 191 | 14.50% |

Attachment Five

Summary of Other Contracted Activities Performed During FY 2005

Training and Technical Assistance

In Fiscal Year 2005 TCFV staff funded by TDCJ-CJAD delivered eight training presentations on topics related to battering intervention and prevention programs. These presentations totaled 11.0 clock hours and the cumulative audience was 676 persons. Below is a listing of the locations and the sponsors of the presentations.

| Sponsoring Organization | Location |
|--|-------------|
| Collin County Council on Family Violence | Plano |
| Austin Community College | Austin |
| Webb County Family Violence Task Force | Laredo |
| TCFV | Austin |
| University of Texas Law School | Austin |
| TCFV | San Antonio |
| TDCJ-CJAD | Austin |

TCFV staff funded by TDCJ-CJAD provided practitioners statewide with technical assistance by phone, fax, in person, and via e-mail during the year, responding to 419 requests for information or assistance. Quarterly accountings of these technical assistance activities were reported to TDCJ-CJAD throughout fiscal year 2005

Below is an accounting of the topics and numbers of requests for technical assistance in that area.

| BIPP Topic | Number of Requests |
|---------------------------|--------------------|
| Audits | 42 |
| CJAD funding | 47 |
| Collaboration | 25 |
| Community Education | 175 |
| Materials and Information | 112 |
| Monthly Activity Reports | 32 |
| Program Operations | 87 |
| Other | 57 |
| TOTAL | 419 |

Community Education Campaign

The statute that established the Battering Intervention and Prevention Project, Code of Criminal Procedure, Article 42.141, calls for the agency which contracts with TDCJ-CJAD (TCFV is the only agency ever to hold that contract) to conduct a "community education campaign."

There is only a small amount of money available for this campaign (less than \$40,000). During Fiscal Year 2005, community education campaign activities consisted of:

- · Writing of three articles for issues of the River, statewide newsletter of TCFV
- · Interviews with Texas media outlets
- Reproduction of existing print materials related to family violence offenders
- Conducting a meeting in Austin with wide representation of BIPPs from across the state which strategized about violence prevention activities